

# INTERGOVERNMENTAL OCEANOGRAPHIC COMMISSION of UNESCO

# MEETING OF THE INTER-ICG TASK TEAM ON DISASTER MANAGEMENT AND PREPAREDNESS

21 - 22 February 2022 - On-line

#### WORKING DOCUMENT ON THE

Tsunami Ready Recognition Programme (TRRP) of the IOC of UNESCO

# Agenda Item 5. TSUNAMI READY PROGRAMME – PROPOSAL FOR ENDORSEMENT BY IOC

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The Tsunami Ready Recognition Programme is an international community-based recognition programme developed by IOC-UNESCO. It aims to build resilient communities through awareness and preparedness strategies that will protect life, livelihoods and property from tsunamis in different regions.

In June 2021, the IOC Assembly through IOC Decision A-31/3.4.1 - Warning Mitigation Systems for Ocean Hazards. approved the establishment of the IOC Ocean Decade Tsunami Programme, with the aim of making 100% of communities at risk of tsunami prepared for and resilient to tsunamis by 2030 through the implementation of the UNESCO/IOC Tsunami Ready Recognition Programme and other initiatives. The implementation of the Tsunami Ready Recognition Programme will be a key contribution to achieving the societal outcome 'A Safe Ocean' of the Ocean Decade.

This document presents the main features of a Tsunami Ready Programme (aim, planning, promotion, scientific and technical guidance, standard setting, among others). It is presented to the TT DMP for discussion and approval for recommendation to the TOWS-WG-XV, for the establishment of the programme. A draft recommendation is available under page 8

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### Tsunami Ready Recognition Programme (TRRP) of the IOC of UNESCO

#### 1 Aim

The Tsunami Ready Recognition Programme is an international community-based recognition programme developed by IOC-UNESCO. It aims to build resilient communities through awareness and preparedness strategies that will protect life, livelihoods and property from tsunamis in different regions.

In June 2021, the IOC Assembly approved the establishment of the IOC Ocean Decade Tsunami Programme, with the aim of making 100% of communities at risk of tsunami prepared for and resilient to tsunamis by 2030 through the implementation of the UNESCO/IOC Tsunami Ready Recognition Programme and other initiatives. The implementation of the Tsunami Ready Recognition Programme will be a key contribution to achieving the societal outcome 'A Safe Ocean' of the Ocean Decade.

### 2 Planning and resources

The Tsunami Ready Recognition Programme is implemented as a voluntary, performance-based community recognition programme. It promotes the concept of readiness through actions to meet 12 key indicators that serve as the standard for reducing tsunami risk at the community level. For a community to be recognized by UNESCO IOC as Tsunami Ready, all 12 indicators must be met.

The UNESCO IOC Tsunami Programme, which coordinates the global tsunami warning and mitigation system, oversees the administration of the Tsunami Ready Recognition Programme, through the IOC's four Intergovernmental Coordination Groups (ICGs), corresponding to the regions Pacific, Caribbean, Indian Ocean, North-eastern Atlantic and Mediterranean, with its Tsunami Information Centres (TTICs) serving as the focal point for each ICG region.

The ICGs provide mechanisms for the sharing of experience and expertise, and for ensuring the Tsunami Ready implementation consistency across the ICG region. The ICGs, comprised of Member States with coastlines vulnerable to tsunamis to varying degrees, meet regularly to coordinate activities, and among other objectives, to promote implementation of relevant capacity-building, resilience building and emergency management, including high levels of public awareness,

A TRRP web site (<u>www.tsunamiready.org</u>) serves as the repository of supporting indicator information for every recognized Tsunami Ready Community.

A TRRP web viewer (<a href="https://tsunamireadyviewer.ioc-tsunami.org/">https://tsunamireadyviewer.ioc-tsunami.org/</a>) provides up-to-date metadata information on recognized communities, and those seeking recognition.

The TRRP is implemented by Member States, who establish National Tsunami Ready Programmes. Each Member State is responsible for administering its national programme. Its National Tsunami Ready Board (NTRB) are responsible for guiding the community and for the review and approval of the community's Tsunami Ready application.

**IOC Manual and Guides 74 (2022)** Standard Guidelines for the Tsunami Ready Recognition Programme (in press) serves as the primary implementing reference. The publication also includes information on the resources needed, tools, references, and videos, as well as training. The users of the Tsunami Ready Guidelines are local authorities of coastal communities at risk of tsunami impact, as well as representatives of Emergency Management Agencies or Disaster Management Offices working with coastal communities facing risk of tsunami impact

The Guidelines list strategies that must be implemented for a community to be recognized as Tsunami Ready. The strategies are defined by 12 key indicators that serve as the standard for reducing tsunami risk at the community level. For a community to be recognized by UNESCO IOC as Tsunami Ready, all 12 indicators must be met.

The 12 indicators can be grouped into three categories of essential actions: Assessment, Preparedness and Response.

	TSUNAMI READY INDICATORS
I	ASSESSMENT (ASSESS)
1	ASSESS-1. Tsunami hazard zones are mapped and designated.
2	ASSESS-2. The number of people at risk in the tsunami hazard zone is estimated.
3	ASSESS-3. Economic, infrastructural, political, and social resources are identified.
II	PREPAREDNESS (PREP)
4	PREP-1. Easily understood tsunami evacuation maps are approved.
5	PREP-2. Tsunami information including signage is publicly displayed.
6	<b>PREP-3</b> . Outreach and public awareness and education resources are available and distributed.
7	PREP-4. Outreach or educational activities are held at least 3 times a year.
8	PREP-5: A community tsunami exercise is conducted at least every two years.
III	RESPONSE (RESP)

9	RESP-1. A community tsunami emergency response plan is approved.
	<b>RESP-2</b> . The capacity to manage emergency response operations during a tsunami is in place.
	<b>RESP-3</b> . Redundant and reliable means to timely receive 24-hour official tsunami alerts are in place.
	<b>RESP-4</b> . Redundant and reliable means to timely disseminate 24-hour official tsunami alerts to the public are in place.

As a community performance-based programme, the Tsunami Ready Recognition Programme promotes the active participation of local actors, in coordination with local and national authorities, in order to strengthen local capacities to cope with the tsunami risk. Those capacities involve both institutional strengthening as well as community organization, to collectively address the tsunami risk by implementing Assessment, Preparedness and Response activities.

Tsunami Ready recognition is not a one-time achievement; it requires ongoing efforts in preparedness measures such as drills and exercises as well as public awareness. The Tsunami Ready recognition can be renewed every four years.

It is important to consider that Tsunami Ready recognition does not imply approval or confirmation that a community can or will perform at a certain level in case of a tsunami. Tsunami Ready recognition does not mean that a community is tsunami proof; it is rather an acknowledgment and recognition of the measures adopted by the community to cope with their tsunami risk.

#### 3 Promotion

The <u>IOC Decision A-31/3.4.1 - Warning Mitigation Systems for Ocean Hazards</u> also approved the establishment of a special Coalition for Tsunami Ready in collaboration with other critical stakeholders across the UN structure as well as national civil protection agencies.

The goal of the Coalition is to "Grow the number of Tsunami Ready communities as part of the Ocean Decade" through the following objectives

- Raising the profile of Tsunami Ready in collaboration with critical stakeholders across the UN system, interested regional organizations, national disaster management agencies and public
- 2. Increasing funding resources for the implementation of Tsunami Ready

- 3. Advising the IOC TOWS-WG and TTDMP on the implementation of Tsunami Ready, including on
  - flexibility with regards to accomplishing the indicators to allow for circumstances where formal bureaucratic frameworks/requirements may pose barriers
  - consideration of unique regional and/or local circumstances
  - recognition of similar standards already in place in some countries

#### 4 Coordination

At the international level, coordination is enabled through the IOC ICGs, each headed by a IOC ICG Technical Secretary, with active Member States, and the ICG's Tsunami Information Centre (TICs).

For each community, relevant local authorities, representatives of Emergency Management Agencies or Disaster Management Offices, first responders, other government agencies, as well as voluntary and/or community organizations, NGOs, universities, schools, private business and tourism sector if applicable, will be working together to meet the TRRP indicators. At the national level, the primary agencies would be the National Emergency Management Agency or Disaster Management Office, National Tsunami Warning Centre (NTWC), Tsunami National Contact (TNC), and the scientific community.

The TRRP National Tsunami Ready Board (NTRB) and Tsunami Ready Local Committees (TRLC) provide the leadership for the implementations and serve as the governance structure for recognizing communities. Activities, actions, and products that are intended to meet the TRRP goals are coordinated and championed through the TRLC.

# 5 Scientific and technical advice and guidance

IOC Manual and Guides are available to support the implementation.

Topics include inundation modelling and mapping, evacuation mapping, response and evacuation planning, and the conduct of tsunami exercises, which are also supported by online through the OTGA and/or in-person training through the ITIC.

• IOC Manuals and Guides 49: Tsunami preparedness: information guide for disaster planners (UNESCO, 2008). This guide provides a general plan of action and basic framework for dealing with the unique hazards resulting from tsunamis. This guide outlines the construction and maintenance of defensive structures and

discusses how current disaster prevention and emergency response planning can be improved by using research on past tsunamis.

- IOC Manuals and Guides 58 How to plan, conduct and evaluate UNESCO/IOC tsunami wave exercises (UNESCO, 2012). The purpose of this Guideline is to provide a set of generic and consistent advice on exercise development, management and evaluation to both exercise coordinators and exercise players (tsunami service providers and warning centres), as well as disaster management agencies, that can be used by all Intergovernmental Coordination Groups (ICGs). This Guideline provides a step-by-step approach for conducting national to local tsunami exercises in the context of the UNESCO/IOC-coordinated Tsunami Wave exercises.
- IOC Manuals and Guides 76: Plans and procedures for tsunami warning and emergency management (UNESCO, 2017) This manual seeks to assist countries participating in the IOC-coordinated regional Tsunami Warning and Mitigation Systems in strengthening their existing tsunami warning and emergency responses through the development of Tsunami Warning and Emergency Response Plans and Standard Operating Procedures (SOPs). It relates to tsunami warning authorities(referred to as National Tsunami Warning Centres -NTWCs) and to tsunami emergency management authorities(referred to as Emergency Management Agencies-EMAs), promoting alignment, interoperability and consistency among all stakeholders in the end-to-end tsunami warning system.
- <u>IOC Manuals and Guides 82</u>, Preparing for Community Tsunami Evacuations: from inundation to evacuation maps, response plans and exercises (UNESCO, 2020), describes the steps required to produce reliable and practical community-level tsunami evacuation maps, and covers all of the Tsunami Ready Recognition Programme indicators.
- IOC Manuals and Guides 86 Multi-Annual Community Tsunami Exercise Programme Guidelines for the Tsunami and other Coastal Hazards Warning System for the Caribbean and Adjacent Regions (UNESCO, 2022). This guide provides guidance on how to plan, conduct, and evaluate a multiannual local tsunami exercise program. It has been designed by Member States of the Intergovernmental Oceanographic for Commission for the use of their coastal communities who should participate in multiannual exercises. The guide is divided into four sections which provide a range of practical advice and templates for community stakeholders and incountry exercise developers. It highlights that a progressive and long-term approach is needed for tsunami exercises.

Training is available to support the implementation.

• OceanTeacher Global Academy (Online and Hybrid Training)

OceanTeacher Global Academy (OTGA) provides a comprehensive web-based training platform that supports classroom training (face-to-face), blended training (combining classroom and distance learning), and online (distance) learning. For the Tsunami Ready Recognition Programme, the OTGA provides a standard set of training courses to assist countries and communities in implementing Tsunami Ready.

#### • ITIC Training Programme (In-person Training)

The International Tsunami Information Centre (ITIC) assists countries in establishing tsunami warning systems and improving tsunami preparedness and, for decades, has annually conducted a training program.

### 6 Standard setting and nomenclature

The Tsunami Ready Recognition Programme is fully consistent with international disaster risk reduction strategies, frameworks, and initiatives, which include

- Disaster Risk Management Approach
- Sendai Framework for Disaster Risk Reduction (SFDRR) 2015–2030, including
  Priority 1: Understanding disaster risk and Priority 4: Enhancing disaster
  preparedness for effective response and to "Build Back Better" in recovery,
  rehabilitation and reconstruction, as well as to the seven assessment targets of the
  SFDRR
- Sustainable Development Goals, Goal 11. Make cities and human settlements inclusive, safe, resilient and sustainable. In particular Target 11.b: By 2020, substantially increase the number of cities and human settlements adopting and implementing integrated policies and plans towards inclusion, resource efficiency, mitigation and adaptation to climate change, resilience to disasters, and develop and implement, in line with the Sendai Framework for Disaster Risk Reduction 2015—2030, holistic disaster risk management at all levels
- UN Decade of Ocean Science for Sustainable Development (2021-2030)
- World Tsunami Awareness Day (Nov 5)

**IOC** Manual and Guides 74 (2022) Standard Guidelines for the Tsunami Ready Recognition Programme (in press) provides the standards consisting of 12 indicators in Assessment, Preparedness, and Response, that serves as a global strategy and measure of community readiness for the next tsunami.

The UNDRR provides the global platform for disaster risk reduction. Other UN agencies that directly work with the IOC Tsunami Programme for services and projects include the WMO,

CTBTO, ITU, IHO, UNDP and UNESCAP. Scientifically, the ICSU World Data Service Marine Geophysics provides marine databases such as digital elevation models, tsunami marigrams, and historical hazard databases, and the IUGG Joint Tsunami Commission provides expertise on tsunami analysis methods, terminology, tsunami risk assessment, and science-based tsunami warning. Regional organizations in disaster management, ocean policy and sciences, such as ASEAN (IO, Africa), CDEMA, CEPREDENAC, CPSS, SPC, SPREP, support Member States in building capacity in tsunami warning and tsunami disaster management.

### 7 Cooperation

The IOC Tsunami Programme cooperate with other IOC bodies, including through the TOWS WG and its TT-DMP on their advisory role to IOC Governing Bodies for global guidance, the ICGs for regional tsunami coordination and advocacy, GOOS and Group of Experts for sea level monitoring, IOC Sub-Commission for the Western Pacific (WESTPAC), IOC Sub-Commission for Africa and Adjacent Island States (IOCAFRICA), IOC Sub-Commission for the Caribbean and Adjacent Regions (IOCARIBE), Group of Experts for Capacity Development, among others.

Additional organizations are listed above under Standard Setting and Nomenclature

#### 8 Evaluation

The TRRP shall be evaluated for its impact and effectiveness every 4 years.

## 9 Reporting

The TRRP shall report annually on its implementation progress, as art of the remit of the IOC Tsunami Unit, through regular reporting mechanisms of the ICGs and TOWS-WG.

#### 10 RECOMMENDATION

**Recalling** the first initiative for the Caribbean and the international community through the NWS and UNESCO/IOC TsunamiReady® pilot which recognized Anguilla as 'TsunamiReady®' in 2011; recalling further the approval of Tsunami Ready Guidelines by the ICG/CARIBE-EWS in 2015 at its 10<sup>th</sup> Session,

**Recalling** TOWS Recommendations (TOWS-WG-IX, 2016; TOWS-WG-X, 2017) calling on the ICGs and Member States to consider piloting the Caribbean guidelines with a view toward developing a harmonized consistent global guideline,

**Having taken** into account the feedback provided from piloting Tsunami Ready communities in the Caribbean, Indian, and Pacific Oceans to publish IOC Manual and Guides 74 (2022) *Standard Guidelines for the Tsunami Ready Recognition Programme* (in press),

**Appreciating** the creation of TsunamiReady Viewer, Tsunami Ready web site, Tsunami Ready Board Game and Information / Communication tools, development of online training through the Ocean Teacher Global Academy, , as well as IOC Manual and Guides (49, 58, 74, 76, 82, 86) and technical documents to support tsunami inundation modeling and mapping, evacuation mapping, emergency response and evacuation planning, exercising, and available of awareness-raising materials developed and distributed through the IOC Tsunami Information Centres (TICs),

**Appreciating** the collaborative efforts with the UNDRR to promote awareness through World Tsunami Awareness Day every November 5, and the creation of many short videos showing communities and countries joining the Tsunami Ready global community in 2020 and 2021,

**Recommends the establishment** of an IOC Tsunami Ready Recognition Programmes, as described by IOC TOWS-WG Task Team DMP/5 Working document on the Tsunami Ready Recognition Programme (TRRP) of the IOC of UNESCO.

**Recommends further** the addition of the task to facilitate the IOC Tsunami Ready Recognition Programme to the Terms of Reference of each ICG Tsunami Information Centre (TIC).